



BRISTOL RESILIENCE ACTION PLAN

**RESILIENCE TO CLIMATE CHANGE WITH
FOCUS ON URBAN WATER CYCLE**

2020 – 2025

Bristol City Council

BRISTOL RESILIENCE ACTION PLAN

Bristol City Council

100 Temple Street, Bristol, BS1 6AG

Bristol, United Kingdom

Tel. 0117 35 25893

E-mail: flood.data@bristol.gov.uk

<https://www.bristol.gov.uk/>

Authors and contributors

AUTHORS	ROLE	INSTITUTION
Coordinator: John Stevens Team: Patrick Goodey	Bristol Research Site contributions and development	Bristol City Council https://bristol.gov.uk/
Coordinator: Maria Adriana Cardoso Team: Rita Brito, Cristina Pereira	Methodology, contributions and development coordination	LNEC http://www.lnec.pt/en
Rob Henderson Graham Colclough	Stakeholders contribution and development	RESCCUE UK partners: Wessex Water, https://wessexwater.co.uk Urban DNA, https://urbandna.eu
CONTRIBUTORS	INSTITUTION	
Barry Evans, Albert Chen, Mike Gibson, Slobodan Djordjevic	RESCCUE UK partners	University of Exeter, www.exeter.ac.uk
Robert Monjo Beniamino Russo	RESCCUE other partners	FIC, https://www.ficlima.org/ Aquatec, https://suez-advanced-solutions-spain.es/
Eduardo Martinez, Maria Guerrero, Giovanni Pagani, Hélène Fourniere		Cetaqua, https://www.cetaqua.com/en/home UN-Habitat, https://unhabitat.org/
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Disclaimer

This RAP was developed within the RESCCUE project, solely by the authors and contributors and it has not (at the time of writing) followed an official approval process within Bristol City Council. Therefore, whilst the findings from the RAP process will feed into the Council's ongoing resilience plans, the specific action cannot at this time be considered as Council policy.

TABLE OF CONTENTS

ACRONYMS AND ABBREVIATIONS	vii
EXECUTIVE SUMMARY	ix
1. INTRODUCTION.....	1
BACKGROUND.....	1
ABOUT THE PLAN	2
Plan scope, focus and time horizon.....	2
Addressed urban services	2
Planning process	3
Document structure.....	4
2. CITY CHARACTERIZATION.....	5
CITY PROFILE	5
SERVICE PROFILE.....	8
3. CLIMATE CHANGE SCENARIOS AND RISK ASSESSMENT	11
HAZARDS SOURCES AND PLANNING SCENARIOS	11
RISK ASSESSMENT	15
4. RESILIENCE ASSESSMENT AND SWOT ANALYSIS.....	17
RESILIENCE ASSESSMENT	17
SWOT ANALYSIS.....	22
5. RESILIENCE STRATEGIES	24
IDENTIFICATION OF STRATEGIES.....	24
STRATEGIES TO IMPLEMENT	25
CO-BENEFITS AND IMPACT ON RESILIENCE OBJECTIVES	34
PRIORITIZATION	36
IMPLEMENTATION PLAN.....	37
6. RAP MONITORING AND REVIEW PROCESS	38
MONITORING.....	38
REVIEW	38
7. FINAL REMARKS.....	40
MAIN BENEFITS AND FUTURE CHALLENGES.....	40
Acknowledgements.....	40
REFERENCES	41

ACRONYMS AND ABBREVIATIONS

AEP	Annual Exceedance Probability
ASA	Association of SuDS Authorities
BCC	Bristol City Council
CBA	Cost-Benefit Analysis
CC	Climate change
CEA	Cost-effectiveness analysis
CSO	Combined Sewer Overflow
GDP	Gross Domestic Product
GIS	Geographic Information System
ICLEI	Local Governments for Sustainability global network
Infoworks ICM	InfoWorks Integrated Catchment Modelling
M x	Measure reference number x
MAOD	Metres Above Ordnance Datum
MCA	Multi-Criteria Analysis
MVA	Megavolt amperes
NBS	Nature Based Solutions
RAF App	Resilience Assessment Framework web-based tool
RAF	Resilience Assessment Framework
RAP	Resilience Action Plan
RCP	Representative Concentration Pathway
RESCCUE	RESilience to cope with Climate Change in Urban arEas
SO	Strategies that use the strengths to exploit opportunities
ST	Strategies that exploit strengths to overcome any potential threats
SUDS	Sustainable Drainage Systems
SUMO	Simulation of Urban Mobility
SWOT	SWOT analysis (or SWOT matrix) to identify strengths (S), weaknesses (W), opportunities (O), and threats (T)

TOWS	TOWS analysis to link the different components of a SWOT together to come out with clear actions (SO, WO, ST, WT)
Tx	Return period of x years
UK	United Kingdom
UNISDR	Presently UNDRR, United Nations Office for Disaster Risk Reduction
WO	Strategies that mitigate weaknesses, by exploiting opportunities
WT	Strategies attempting to minimise weaknesses to avoid the impact of threats

EXECUTIVE SUMMARY

Bristol developed this resilience action plan (RAP) for the Bristol City Council administrative area and metropolitan area. The present planning has a medium-term horizon of five years, from 2020 to 2025, in articulation with the strategic planning horizons for Bristol.

The objective of this plan is to provide a roadmap to improve the resilience to climate change with focus on water.

The Bristol vision is to be a flourishing, welcoming and sustainable city. Bristol aims to have safe and affordable neighbourhoods, with a high quality of life, sustainable economic and housing growth and an accessible transport system that meets the city needs. Bristol intends to be a city with low carbon emissions addressing the challenges of climate change, with infrastructures and services flexibly designed and managed to cope with uncertainty.

The objectives considered to assess resilience to climate change, including the urban services and their infrastructure, are to achieve:

- City collective engagement, awareness of citizens and communities, leadership and management, preparedness for basic conditions, climate change, disaster response and recovery and build back for the organisational dimension of the city;
- Spatial risk management and provision of protective infrastructure and ecosystems for the spatial dimension of the city;
- Services planning and risk management, autonomy and preparedness for climate change, disaster response and recovery and build back for the functional dimension of the city;
- Safe, autonomous, flexible as well as prepared infrastructures for the physical dimension of the city.

The plan considers the interactions and contributions to city's resilience of the following strategic urban services: water supply, wastewater drainage and treatment, storm water drainage, waste collection and treatment, electric energy supply and mobility.

The most critical climate-related hazard for Bristol is flooding. Consideration of future climate scenarios were therefore undertaken in respect of sea level rise, heightened river flows and extreme precipitation for pluvial, fluvial and tidal river flooding.

The main concerns for the incoming years are flooding and combined sewer overflow, but also drought, heat waves, wind storms, due to temperature, precipitation or wind extreme events occurrence, that have always represented a threat to Bristol's resilience which are expected to be aggravated by climate change (Pagani et al., 2018). Bristol intends to achieve the above-mentioned resilience objectives, particularly reducing the risk regarding these hazards, preparing the population and the services for their occurrence and promoting a better articulation between urban services.

The planned strategies expected to have greater impact on the city are to develop community flood plans, to keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis, to build riverside flood defence walls and to reduce surface water runoff and sewer overload by adding raingardens before sewer inlets. With this planned set of strategies, Bristol aims to achieve a significant part of its long-term resilience objectives regarding climate change, with focus on the urban water cycle.

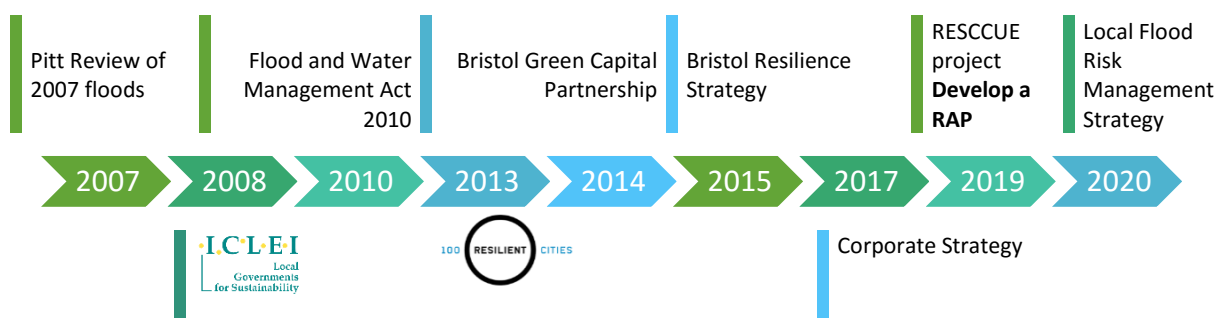
1. INTRODUCTION

BACKGROUND

Located in the south-west England, predominantly on a limestone area, Bristol is one of the most densely populated parts of the UK and, after London, the second largest city in the southern region. Most of the urban extent of Bristol is based around the watercourses and river network, with two major rivers flowing through the city (Avon and Frome rivers) resulting in a characteristically hilly landscape. It is one of the warmest cities in the UK and there is a relatively even distribution of rainfall throughout the year, although the autumn and winter seasons tend to be the wettest. Bristol's urban environment encompasses a medieval city centre and a historic dockland, high density housing located in the inner city, large-scale industry strategically situated near the docklands, and the suburban quarters remain mostly residential with vast amounts of green space. Within this context, Bristol has been investing in plans to create and improve resilient systems to tackle its various urban challenges. Based on the analyses conducted by local and international actors working on resilience, the main urban challenges in Bristol can be profiled firstly in terms of natural and environmental hazards and secondly with regards to broader socio-economic issues, all of which are exacerbated when coupled with climate change effects and unplanned urbanisation (Pagani et al., 2018). The resilience of the city to climate change can be highly related to its urban services' resilience, their interdependencies and cascade effects.

The Bristol vision is to be a flourishing, welcoming and sustainable city. Bristol aims to have safe and affordable neighbourhoods, with a high quality of life, sustainable economic and housing growth and an accessible transport system that meets the city needs. Bristol intends to be a city with low carbon emissions addressing the challenges of climate change, with infrastructures and services flexibly designed and managed to cope with uncertainty.

Bristol City Council has already developed an intensive work towards resilience and it is proactively committed to increase Bristol's resilience: from social cohesion to economic stresses and by enhancing resilience to all sources of flooding. An example is the implemented Ashton strategy of identification of high-risk areas by conducting studies involving flood-modelling analysis. Bristol's commitment to resilience is evident in The Bristol Resilience strategy. The Bristol Green Capital Partnership established in 2014, proceeding with diverse initiatives, with the city work in Core City UK and ICLEI, with 100 Resilient Cities, as well as the 2019 One City Plan amongst others (Pagani et al., 2018).



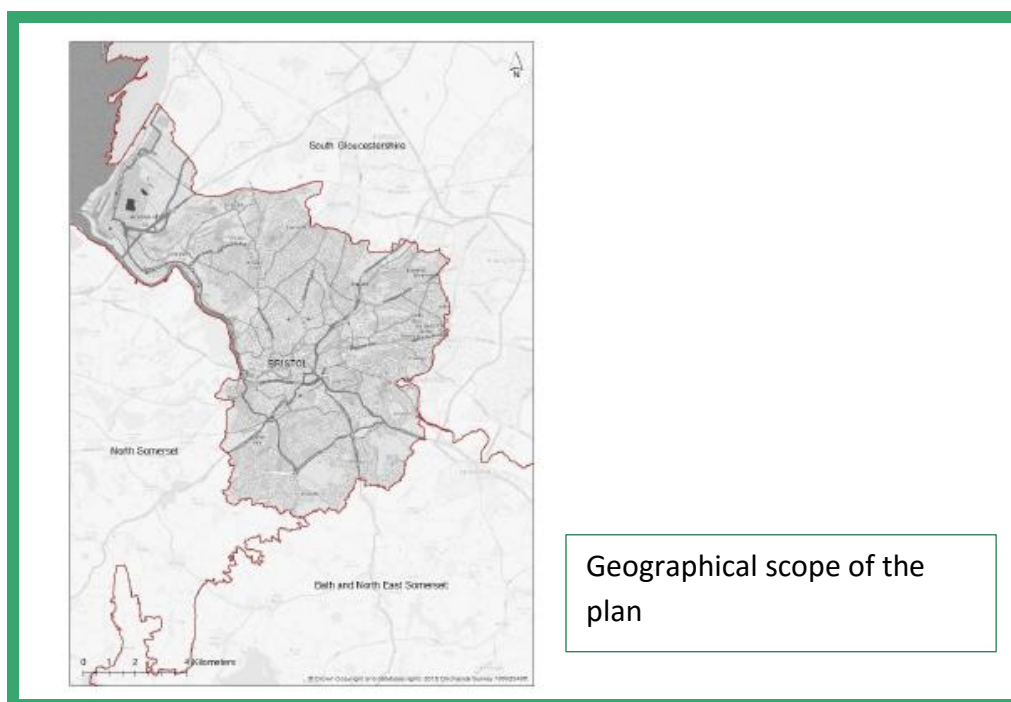
The urban water cycle is the scope for this plan, due to the importance of water-related risks in the functioning of the city. This resilience action plan (RAP) is a thematic plan that contributes to the city's global planning and relates to other planning instruments in Bristol such as:

- City Master Plan;
- 100 Resilient cities (Rockefeller Foundation);
- Emergency and contingency city plans;
- Local Flood Risk Management Strategy (2018).

ABOUT THE PLAN

Plan scope, focus and time horizon

Bristol developed this resilience action plan (RAP) for the Bristol City Council (BCC) administrative area. The present planning has a medium-term horizon of 5 years, from 2020 to 2025. The scope of this plan is resilience to climate change (CC) with focus on the urban water cycle.

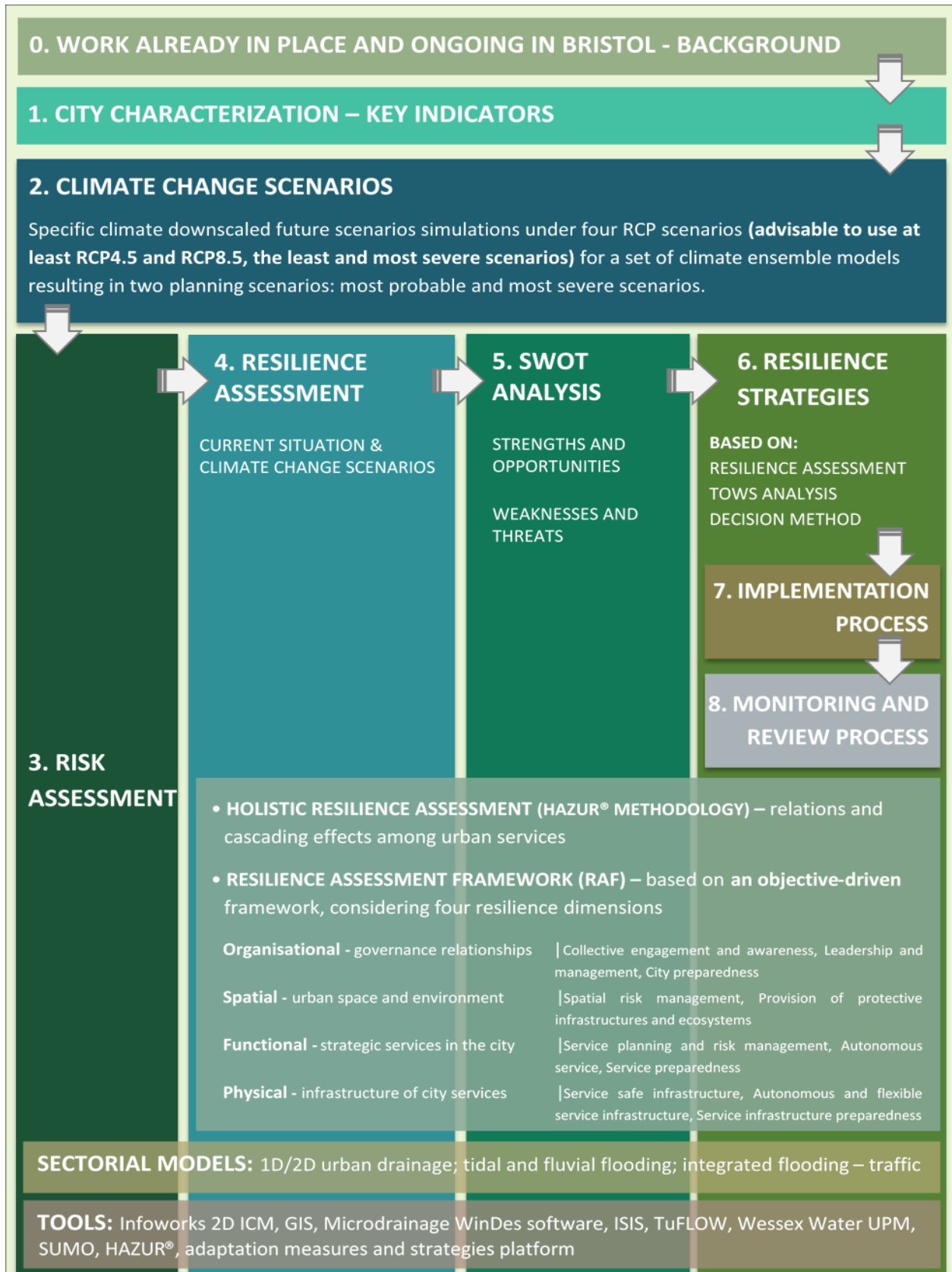


Addressed urban services

There is consideration of the following urban services, their interactions and contributions to city's resilience in the plan: water supply, wastewater drainage and treatment, storm water drainage, waste collection and treatment, electric energy supply and mobility. These services are within the scope of this plan as they relate with the water cycle, either providing a water service, being affected by these services' performance or affecting their performance.

In the resilience assessment, the services consider the BCC administrative area.

Planning process



Document structure

This document provides a five years' roadmap for resilience, defining a path to enhance resilience of the city and its services regarding climate change, with focus on the urban water cycle. It is based on the intense work and background already existing in Bristol, the establishment of climate change planning scenarios, the characterisation of the city context and hazards, the risk and resilience assessment and on the development of the strategies that need to be implemented to enhance the resilience of the city to climate change with focus on water. It was supported on the RESCCUE's template, guidelines and results obtained using tools and approaches developed in this project (www.resccue.eu).

The plan is structured in 7 sections. This first introductory section provides the city background, an overview of the plan scope, focus, time horizon, planning process and structure.

In section 2, a brief characterization of the city and addressed urban services is provided, focusing on the plan scope.

In section 3, the climate change scenarios considered for the city in this plan are briefly presented, as well as the related hazards, risk and vulnerabilities.

The resilience assessment and a SWOT analysis are presented in section 4, followed by the description and planning of the adaptation strategies selected, in section 5.

In section 6, steps for plan monitoring and review are acknowledged and scheduled.

Section 7 presents the final remarks of the plan, with a brief list of identified benefits and future challenges, as well as any relevant acknowledgments.

Detailed or confidential information regarding the assessment or description of the strategies are included as confidential annexes.

2. CITY CHARACTERIZATION

CITY PROFILE

Bristol is located in the south west of England and is the eighth most populous city in the country and one of the warmest in the United Kingdom. Throughout the year, rainfall is relatively evenly spread, although the autumn and winter seasons tend to be the wettest; extreme heat waves and extreme cold spells do not occur regularly.

Economically, Bristol developed strong advancements in the manufacturing and aerospace sector, continuing to have the fastest growing economy of any British city outside of London. The main urban challenges in Bristol can be profiled firstly in terms of natural and environmental hazards and secondly with regards to broader socio-economic issues, all of which are exacerbated when coupled with climate change effects and unplanned urbanisation (Pagani et al., 2018). The city characterization focuses on the scope of this plan.

BRISTOL

GEOGRAPHICAL CHARACTERISTICS

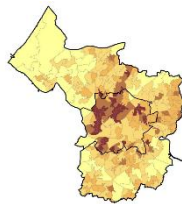
Country: England

Altitude: 4.05-113.00 m

Metropolitan area: 1 000 km²

Urban area: 110 km²

- Tidally influenced rivers
- Varied topography



CLIMATE



Climate type: Marine West Coast Climate
(Köppen climate classification)

Average temperature:

annual | hottest month | coldest month
10.5°C | 18.0°C | 6.0°C

Average rainfall:

annual | wettest month | driest month
800-900 mm | 94.0 mm | 50.8 mm

Sea level – Max tidal amplitude: 14 m
(tidal range)

Local mean (Cumberland Basin 2015): 7.5 m



Cold wave average annual
duration: 5 days

POPULATION

Urban population density: 3 910 inhabitants/km²

Urban permanent population: 449 300 inhabitants

Urban population – commuters: 80 982

Population of the metropolitan area: 724 000 inhabitants



ECONOMY & GOVERNANCE

GDP: 92 560 000 €

GINI index: 0.40

Political cycle: 4 years



BUILT AND NATURAL ENVIRONMENT & INFRASTRUCTURE

Services in the city: Water, wastewater, storm water, waste, energy, mobility (road, train, air)

Protected areas in the city: Ecological or sensitive, cultural or historical heritage

Ecosystem services: SuDS, highway bio-retention pods, attenuation basins, green roofs, tree planting, green spaces and sewage treatment plant



EXISTING CLIMATE-RELATED HAZARDS IN THE CITY

Flooding - rainfall and sea level

Drought

Heat wave

Wind storm

Combined sewer overflow (CSO)



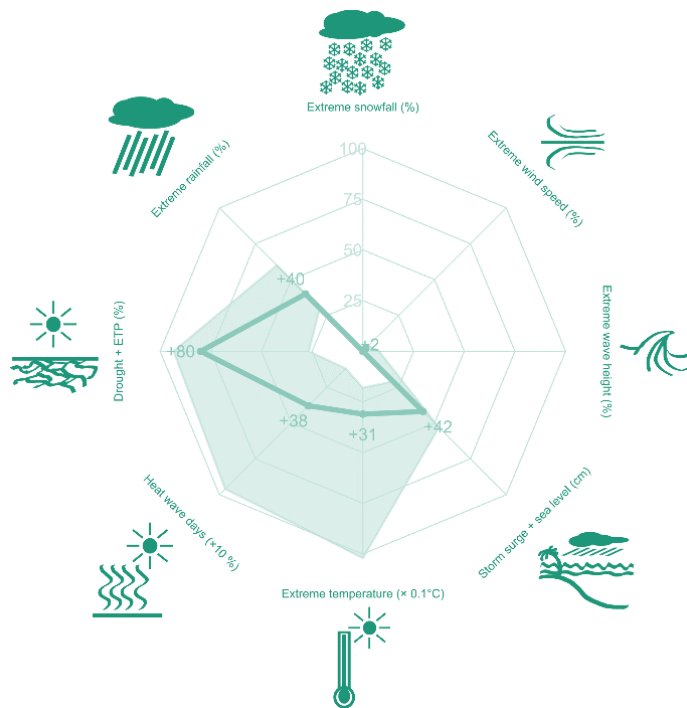
HISTORICAL RELEVANT EVENTS AND TIME SCOPE OF ANALYSIS

Looking at historical relevant events, Bristol has suffered from significant flooding in the past.

- The flood of 1968 was one of the most damaging in Bristol's recent history, caused by both surface water and fluvial flooding that resulted in high damages and impacts to the city and its inhabitants. The construction of large interceptor tunnels in response to this, to divert exceedance flows higher up in the catchment, reduced fluvial flood risk in the city (Pagani et al., 2018).
- 2012 saw significant flooding occurred across most of the UK due to some of the highest rainfall events since record collection began. During this time, the most notable single flood event lasted two days (November 21-22, 2012), with 30 houses internally flooded and many more suffering flooding of gardens, garages and driveways (Pagani et al., 2018).

Looking at historical data records used in the RAP analysis, they refer to the last 100 years.

EXTREMES COMPASS ROSE FOR BRISTOL



Marking the maximum change in climate extreme events throughout the century (return periods between 2 and 100 years) (Monjo et al., 2018).

The edge corresponds to an increase of 100%. For heat wave days (border is +1000%) for extreme temperature (border is +10°C).

Note that this RAP focuses the flooding hazard in Bristol. Consequently, it considers only the flooding related variables that affect the city and services.

PLAYERS AND STAKEHOLDERS

Given this resilience plan thematic scope and focus (climate change and urban water cycle), Bristol identified all the players and stakeholders involved in this resilience process. Several players from very different areas - both public and private - participate in the management of the services and infrastructures, and several stakeholders are involved in strengthening Bristol’s resilience-building efforts (Canalias et al., 2017).

Group name	Players
<div>Strategic group</div> <div>Steering group</div> <div>Action group</div> <div> </div>	<div>Bristol City Council, Wessex Water, Environment Agency</div> <div>Bristol City Council, Wessex Water, Environment Agency</div> <div>Bristol City Council (community, flood management, civil contingency, mobility – city roads and general transport)</div> <div>Bristol Water (water supply service)</div> <div>Wessex Water (urban drainage and wastewater treatment)</div> <div>Environment Agency (flood management)</div> <div>Western Power (electrical energy supply)</div> <div>National Grid (power transmission)</div> <div>First Bus (mobility – bus services)</div> <div>Bristol Waste Company (waste collection)</div> <div>Highways England (motorways)</div> <div>Network Rail (railway network)</div> <div>Lower Severn Internal Drainage Board (Avonmouth rhine network)</div> <div>British Telecomm (telecommunications)</div>

Stakeholders

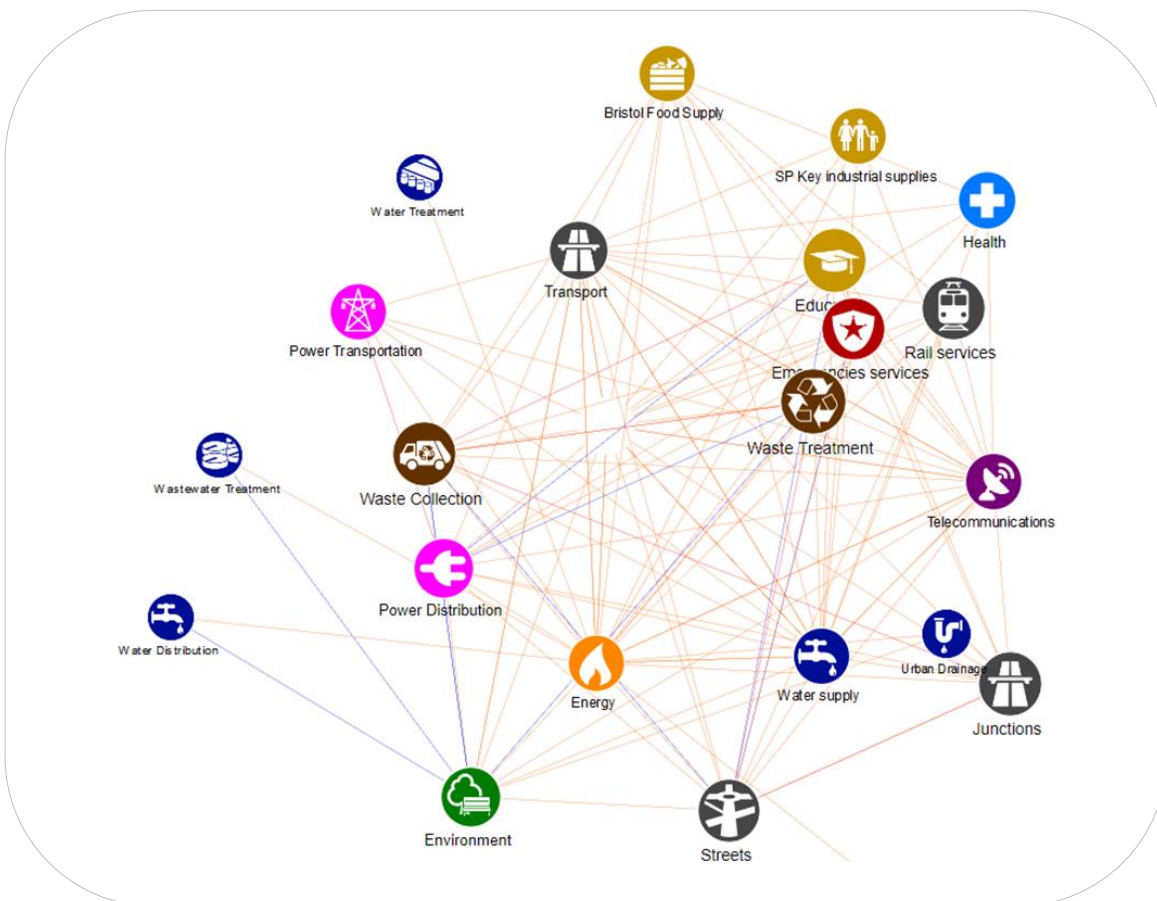
Met office (weather services)
Wales & West Utility (gas distribution)
SSE (electricity and telecommunications)
EE (telecommunications)
Openreach (telecommunications)



SERVICE PROFILE

Urban services play a very relevant role in city resilience. The services considered in this plan interact and face their own specific challenges due to climate change. Their resilience contributes to Bristol's resilience.

INTERDEPENDENCIES ANALYSIS FOR BRISTOL



ASSESSED SERVICES

SERVICES CONTEXT CHARACTERIZATION

	Water	Wastewater	Storm water	Waste	Energy	Mobility
Utilities No.	1	1	1	1	2	4
Inhabitants covered	1.2 million	671 000	671 000	459 500	459 500	1.0 million
Area covered (km²)	2 589.988	241	241	110	110	1 000
Relevant info.	-	31 400 000 kWh of energy consumption 14 400 000 kgCO ₂ e emissions	31 400 000 kWh of energy consumption 14 400 000 kgCO ₂ e emissions	-	-	1 783 GWh of energy consumption 432 960 ton CO ₂ emissions (transport sector)
Scope of analysis	Bristol city and surrounds	Greater Bristol urban extent	Greater Bristol urban extent	BCC area	BCC area	Bristol commuter catchment

SERVICE INFRASTRUCTURE



WATER

Total length of conduits (km)	6 700
Water abstractions (No.)	-
Pumping stations (No.)	164
Treatment plants (No.)	16
Storage tanks (No.)	139

WASTEWATER



Total length of sewers (km)	11 990
Pumping stations (No.)	19
Treatment plants (No.)	1
Combined sewer overflows (No.)	278
Marine outfall (No.)	1

STORMWATER

Total length of sewers (km)	10 945
Pumping stations (No.)	29
Treatment plants (No.)	0
SUDS (No.)	11
Rainwater sewer overflows (No.)	278
Detention tanks (No.)	-



WASTE

Waste containers (No.)	200 000
Waste collection vehicles (No.)	180
Recycling centres (No.)	1
Transfer stations (No.)	2
Composting plants (No.)	1
Incinerators (No.)	1
Sanitary landfills (No.)	10



ENERGY

Total length of aerial network (km)	Unavailable
Total length of subterranean network (km)	Unavailable
Power stations (No.)	1
Installed power (MVA)	Unavailable



MOBILITY

Total length of road network (km)	1162
Total length of cycling network (km)	610
Total length of train network (km)	42
Airports (No.)	1
Airport passengers (No.)	8 700 000



EXISTING HAZARDS IN THE SERVICES

Water	Wastewater	Storm water	Waste	Energy	Mobility
Flooding - Rainfall	Flooding - Rainfall	Flooding - Rainfall	Flooding - Rainfall	Flooding - Rainfall	Flooding - Rainfall
Flooding - Sea level	Flooding - Sea level	Flooding - Sea level	Flooding - Sea level	Flooding - Sea level	Cold wave - Temperature
Cold wave - Snowfall	Cold wave - Snowfall	Cold wave - Snowfall	Cold wave - Snowfall	Cold wave - Snowfall	Cold wave - Snowfall
Heat wave	Heat wave	Heat wave	Heat wave	Heat wave	Heat wave
Drought	Drought	Drought	Drought	Drought	Drought
Wind storm	Wind storm	Wind storm	Wind storm	Wind storm	Wind storm
Combined sewer overflow	Combined sewer overflow	Combined sewer overflow	Combined sewer overflow		Combined sewer overflow

3. CLIMATE CHANGE SCENARIOS AND RISK ASSESSMENT

HAZARDS SOURCES AND PLANNING SCENARIOS

Several hazards may affect the city, services and infrastructures. In Bristol, this RAP focuses on the flooding from intense precipitation and from sea level rise for the assessment of the city and the water related services, waste and energy services. The mobility service considers flooding from intense precipitation. For these hazards and related variables, climate change scenarios in line with UK national guidance for assessment are agreed (Monjo et al., 2018).

A planning scenario corresponds to a hazard condition, described by the characterization of its trigger variables by experts, for comprehensive assessment of the severity, probability of occurrence and its total impact. As a minimum, cities would ideally define two planning scenarios. The Most Probable relates to a hazardous event that causes disruption, assessed by experts to be the most likely to occur. The Most Severe relates to a hazardous event that causes greater disruption, assessed by experts to be the worst case to plan for (based on UNISDR, 2015).

CLIMATE CHANGE SCENARIOS FOR THE CITY AND SERVICES

CITY

FLOODING – INTENSE PRECIPITATION

MOST PROBABLE SCENARIO 1-5 years return period
Aggravation of 40 % to account for CC
10-20 mm
RCP 8.5 for 2115

MOST SEVERE SCENARIO 100 years return period
Aggravation of 40 % to account for CC
200 mm in 3 hours
RCP 8.5 for 2115



CITY

FLOODING – SEA LEVEL RISE

MOST PROBABLE SCENARIO Tide level = 8.5 mAOD
(Metres Above Ordnance Datum)
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120

MOST SEVERE SCENARIO Tide level = 9.4 mAOD
(Metres Above Ordnance Datum)
0.5% AEP (Annual Exceedance Probability)
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120



WATER

FLOODING – INTENSE PRECIPITATION

MOST PROBABLE SCENARIO 5 years return period
Aggravation of 40% to account for CC
>30 mm
RCP 8.5 for 2115

MOST SEVERE SCENARIO 30 years return period
Aggravation of 40 % to account for CC
>50 mm
RCP 8.5 for 2115



WATER

FLOODING – SEA LEVEL RISE

MOST PROBABLE SCENARIO Tide level = >8.0 mAOD
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120

MOST SEVERE SCENARIO Tide level = >9.0 mAOD
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120



WASTEWATER AND STORMWATER

FLOODING – INTENSE PRECIPITATION

MOST PROBABLE SCENARIO 5 years return period
Aggravation of 40% to account for CC
>30 mm
RCP 8.5 for 2115

MOST SEVERE SCENARIO 30 years return period
Aggravation of 40 % to account for CC
>50 mm
RCP 8.5 for 2115



WASTEWATER AND STORMWATER

FLOODING – SEA LEVEL RISE

MOST PROBABLE SCENARIO Tide level = >8.0 mAOD
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120

MOST SEVERE SCENARIO Tide level = >9.0 mAOD
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120



WASTE

FLOODING – INTENSE PRECIPITATION

MOST PROBABLE SCENARIO 5 years return period
Aggravation of 40% to account for CC
>30 mm
RCP 8.5 for 2115

MOST SEVERE SCENARIO 30 years return period
Aggravation of 40 % to account for CC
>50 mm
RCP 8.5 for 2115



WASTE

FLOODING – SEA LEVEL RISE

MOST PROBABLE SCENARIO Tide level = 9.0 mAOD
(Metres Above Ordnance Datum)
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120

MOST SEVERE SCENARIO Tide level = 9.4 mAOD
(Metres Above Ordnance Datum)
0.5% AEP (Annual Exceedance Probability)
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120



ENERGY

FLOODING – INTENSE PRECIPITATION

MOST PROBABLE SCENARIO 30 years return period
Aggravation of 40% to account for CC
RCP 8.5 for 2115

MOST SEVERE SCENARIO 100 years return period
Aggravation of 40 % to account for CC
>100 mm
RCP 8.5 for 2115



ENERGY

FLOODING – SEA LEVEL RISE

MOST PROBABLE SCENARIO Tide level = 9.0 mAOD
(Metres Above Ordnance Datum)
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120

MOST SEVERE SCENARIO Tide level = 9.4 mAOD
(Metres Above Ordnance Datum)
0.5% AEP (Annual Exceedance Probability)
Aggravation of 1.0 m rise to account for CC
RCP 4.5 for 2120



MOBILITY

FLOODING – INTENSE PRECIPITATION

MOST PROBABLE SCENARIO 10 years return period
Aggravation of 40 % to account for CC
RCP 8.5 for 2115

MOST SEVERE SCENARIO 100 years return period
Aggravation of 40 % to account for CC
RCP 8.5 for 2115



BRISTOL CAN EXPECT MORE CLIMATE-RELATED EVENTS IN THE FUTURE. IN THIS PLAN:



Flooding

Flooding from **intense precipitation** can cause damage to people, buildings and other facilities as well as infrastructures; affect mobility and disrupt transport services; overwhelm stormwater drainage systems and affect wastewater treatment; and may cause other damages and collapses resulting in interruption of energy supply, affecting all other services and infrastructures' components.



Flooding

Flooding from **sea level rise** can cause damage to people, buildings and other facilities as well as infrastructures; affect mobility and disrupt transport services (less travels and more delays) and affect wastewater treatment.



Cold wave

Coldwaves from **snowfall** can affect the transport service (traffic), cause damages and collapses in buildings and other facilities as well as infrastructures, such as the energy infrastructure, resulting in interruption of energy supply, affecting all other services.



Wind storm

Wind storm from **intense wind** can cause temporary disruption to waste and energy services and infrastructures, that may result in waste containers displacement and in interruptions of energy supply, affecting all other services.

RISK ASSESSMENT

SECTORIAL MODELS IN THE CITY

The sectorial models used in Bristol were based on historical data and on projections of future climate scenarios. They provide a thorough characterization of the urban services, their relations with climate variables, as well as detailed analysis of interdependencies and elaboration of hazard maps.

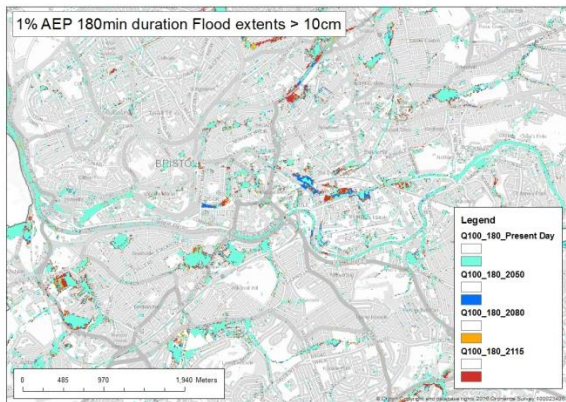
Mathematical modelling was developed using Infoworks 2D ICM, GIS, Microdrainage WinDes Software, ISIS, TuFLOW and Wessex Water UPM to the whole Bristol administrative area, to the water, wastewater and storm water services. For the mobility service, SUMO and GIS was used (Russo et al., 2019).

For different scenarios, considering both the current situation and the future with climate change, flooding exposure and vulnerability of each urban service were characterised and the respective hazard maps were produced (Russo et al., 2019) and may be visualised in <https://csis.myclimateservice.eu/studies>.

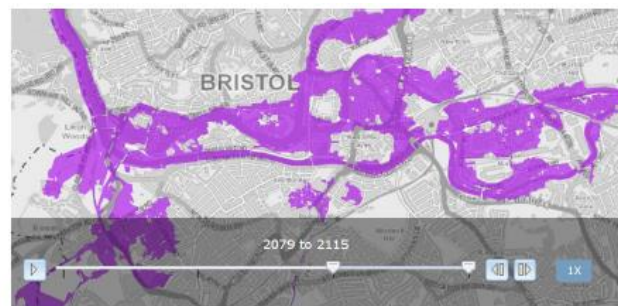
The effects of multiple hazards in the city were also studied, namely tidal and fluvial flooding and integrated flooding-traffic and flooding-electrical relations (Evans et al., 2019).

MOST PROBABLE SCENARIO

Exposure map for flooding – rainfall induced scenario 2019-2115



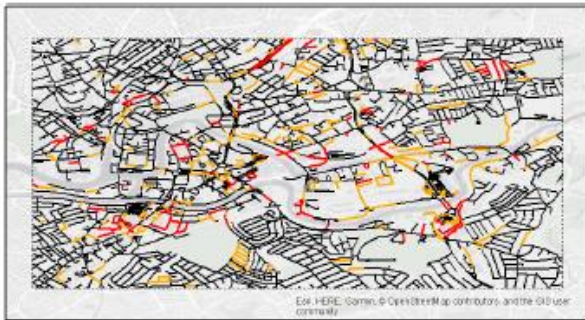
Exposure map for flooding – tidal induced scenario 2079-2115



RISK-RELATED MAPS FOR MOBILITY SERVICE

CLIMATE CHANGE SCENARIOS

Risk map for rainfall induced flooding –
Most probable for 2115 (return period of 20 years)



Key

- Q20 180 2115 Closed Links
- Q20 180 2115 Reduced Speed Links
- Road Network

Risk map for rainfall induced flooding –
Most severe for 2115 (return period of 100 years)



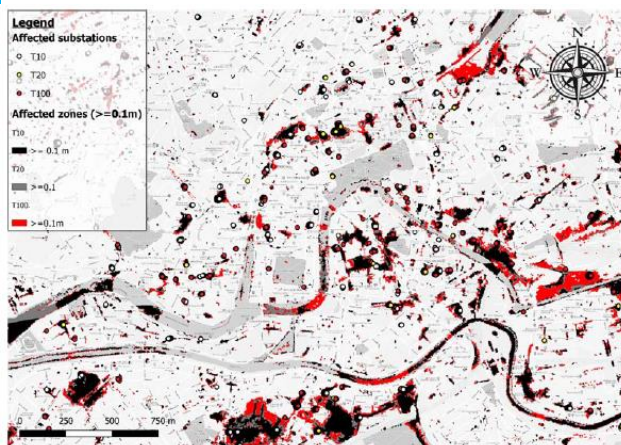
Key

- Q100 180 2115 Closed Links
- Q100 180 2115 Reduced Speed Links
- Road Network

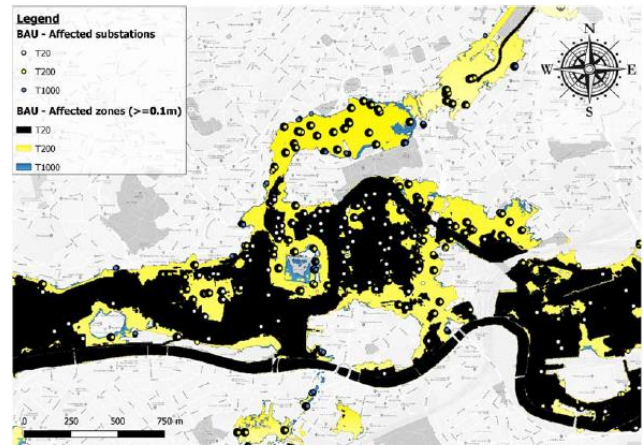
RISK-RELATED MAPS FOR ENERGY SERVICE

CLIMATE CHANGE SCENARIOS

Exposure map for rainfall induced flooding –
Most probable and most severe (return period of 20 and 100 years, respectively)



Exposure map for tidal induced flooding –
Most probable and most severe (return period of 200 and 1000 years, respectively)



4. RESILIENCE ASSESSMENT AND SWOT ANALYSIS

RESILIENCE ASSESSMENT

Resilience assessment enables to highlight where Bristol and the urban services stand today (reference situation), regarding resilience to climate change, and to identify the most critical aspects to be improved, taking into account both the reference situation and the expected impacts of climate change scenarios. The integration of the resilience assessment results provided by all sources of analysis is presented in the SWOT analysis. This supports the identification of resilience measures and strategies for this RAP to implement in the city and services.

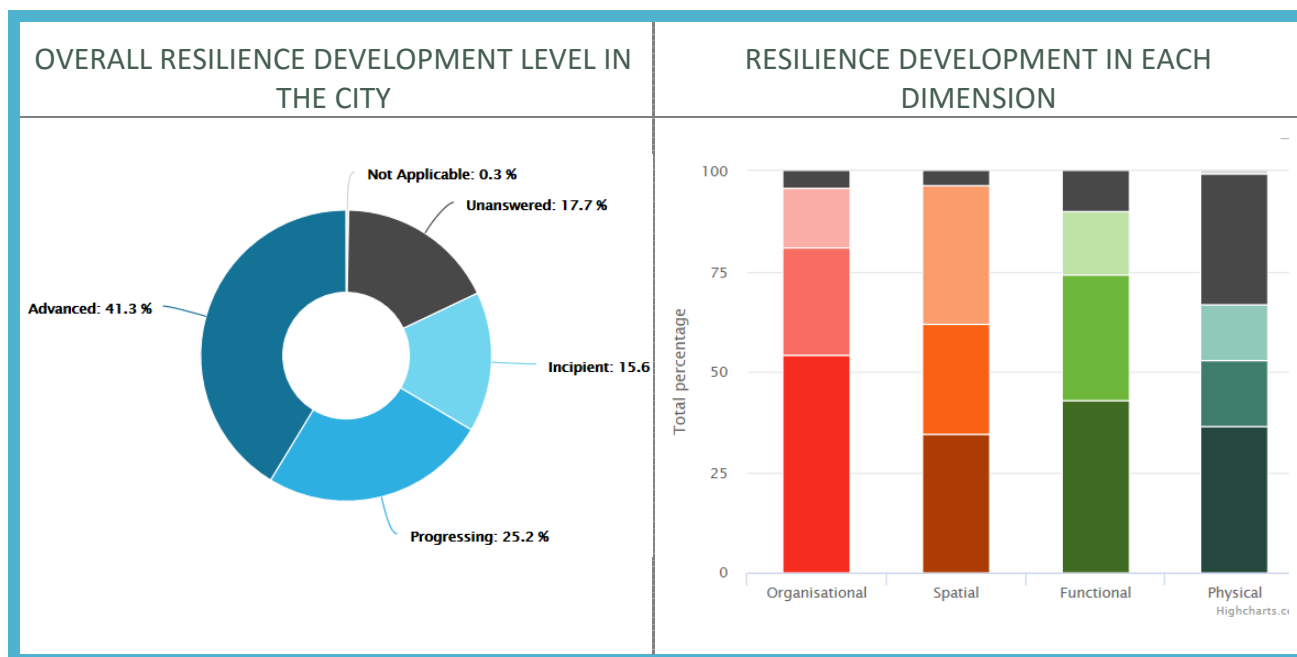
HOLISTIC APPROACH ASSESSMENT IN THE CITY

The HAZUR® methodology and tool conducted the holistic approach implemented in the resilience assessment. It analyses the cascading effects that have collateral impacts on other strategic urban services and the city. The identification of players, the description of the water related services and infrastructure, the dependencies, the hazards and impacts on recovery time were all analysed (Canalias et al., 2017). This was a result of collaborative workshops and a collection of historical data and data from the sectorial models.

BRISTOL OVERALL ASSESSMENT– RESILIENCE ASSESSMENT FRAMEWORK

An overall resilience to climate change was assessed based on an objective-driven framework, considering four resilience dimensions for CC, with focus on urban water cycle: organisational, spatial, functional and physical. The resilience assessment framework (RAF) applied to Bristol, including the services, was the RESCCUE RAF (Cardoso et al., 2018; Cardoso et al., 2020a) supported by the RAF App tool (Cardoso et al., 2020b). These provide the percentage of assessment metrics assigned to a resilience development level – incipient, progressing or developed (represented respectively from a lighter to a darker colour in the figures) – as well as those without information, that were not answered, and the ones not applicable to the city. The following results illustrate the overall assessment for pluvial flooding. Similar results were obtained for tidal river flood.

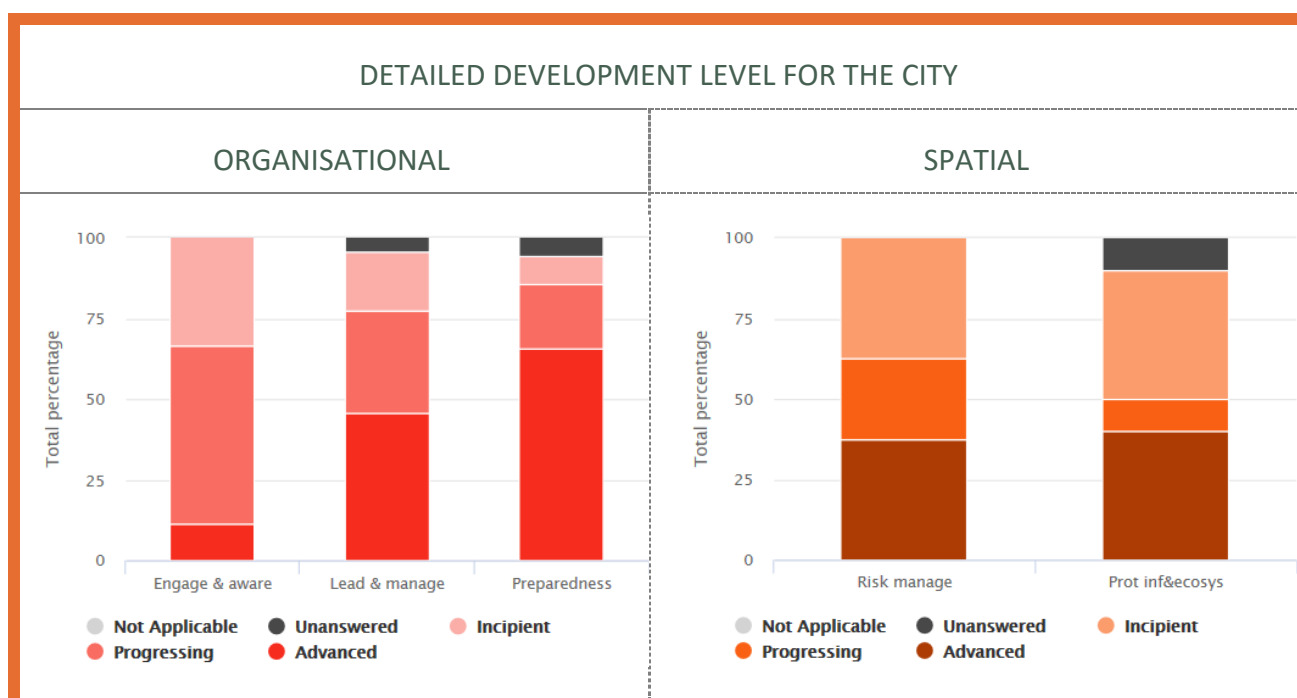
In Bristol, overall resilience development in the city is advanced in nearly half of the aspects assessed. Around a quarter shows as progressing and the remainder incipient, unanswerable or not applicable. Organisational resilience is overall the most advanced resilience dimension, followed by the functional dimension. The physical dimension presents the highest percentage of metrics that were not answered, followed by the functional dimension, what may be due to data that is not easily applicable to the metrics provided in the RAF, in some cases, and to lack of information in other cases.



RAF ASSESSMENT FOR THE ORGANISATIONAL AND SPATIAL RESILIENCE DIMENSIONS

Organisational dimension focuses on city level, analysing governance structures, the stakeholder's involvement and the city's resilience engagement and preparedness for climate change.

Spatial dimension also focuses on city level, analysing herein the urban space, protective infrastructures and ecosystems.

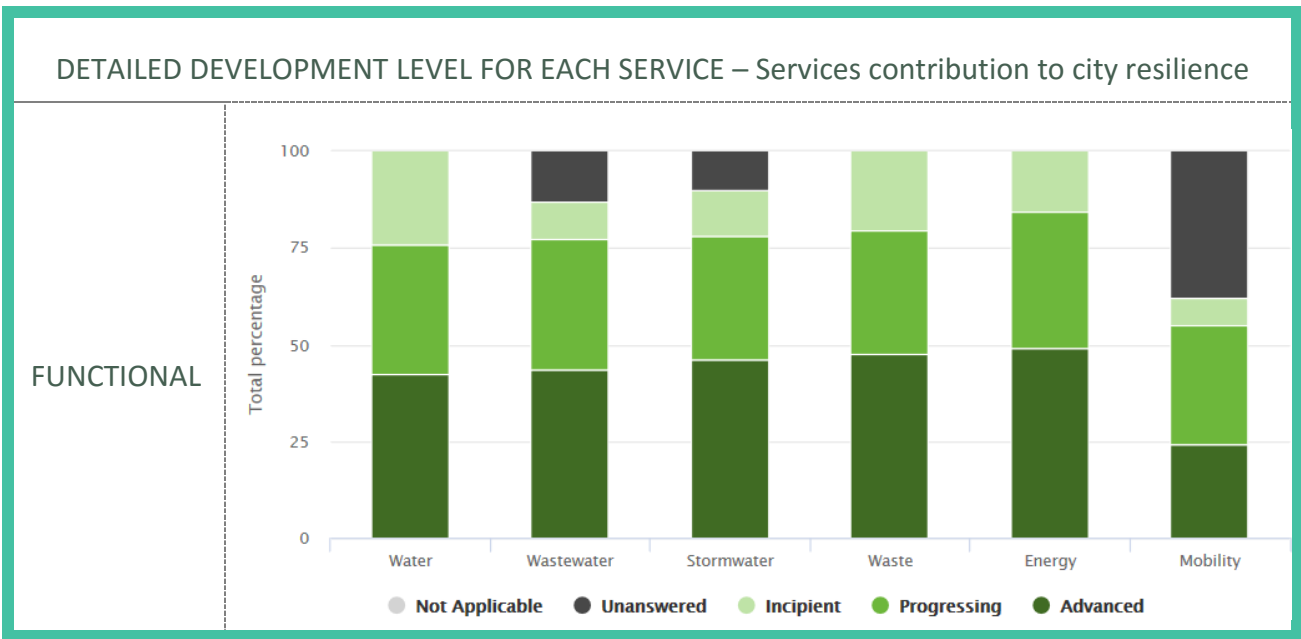


In the Organisational dimension, the overall resilience development level of the City Preparedness objective is significantly advanced, followed by the Leadership and Management objective, where it is also evident a relevant progressing development. The Collective Engagement and Awareness objective is the one presenting a lower advanced level while the progressing development level is the most expressive. Overall, this dimension still presents some opportunities for improvement.

In the Spatial dimension, both objectives Risk Management and Protective Infrastructures and Ecosystems present already around one third of the aspects with advanced development level, while also presenting significant opportunities for improvement.

RAF ASSESSMENT FOR THE FUNCTIONAL AND PHYSICAL RESILIENCE DIMENSIONS

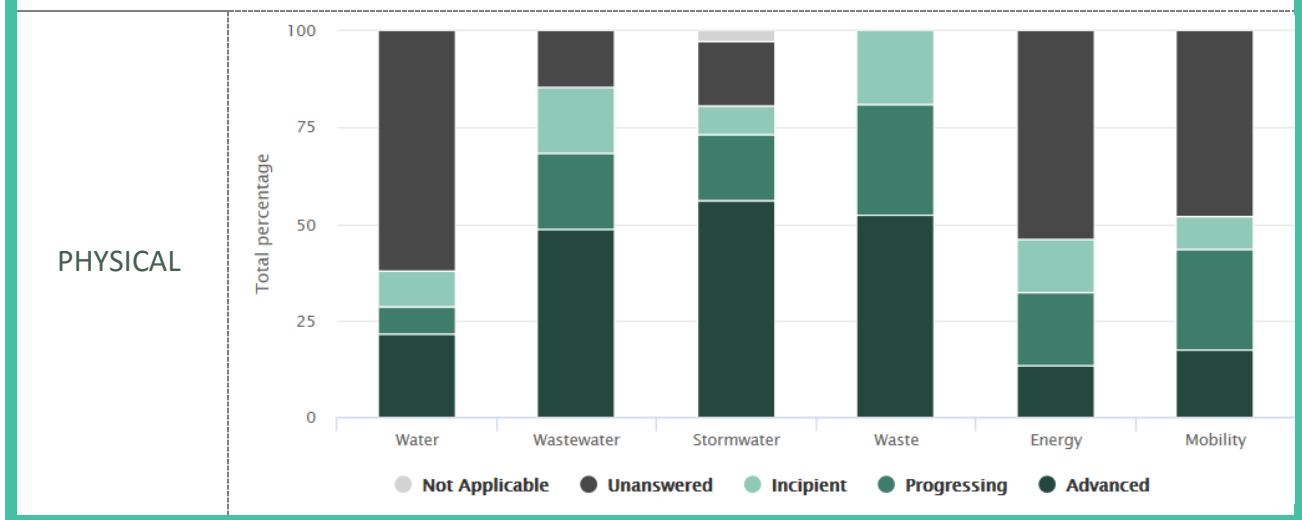
Functional dimension emphasizes each urban service management, autonomy and preparedness for CC. Also, for each urban service, the **Physical dimension** attends infrastructure resilience regarding its safety, autonomy and preparedness for CC. These dimensions also inform about the contribution of each service to Bristol's resilience. The mobility service and the water, energy and mobility infrastructures present generally some shortage in the available information regarding the RAF assessment approach.



Functional resilience of all services, except the mobility, is advanced in about half of the aspects assessed. It is also evident a relevant progressing development, while presenting significant opportunities for improvement. The mobility service is the one translating significant percentage of metrics that were not answered, may be due to data that is not easily applicable to the metrics provided in the RAF, in some cases, and to lack of information in other cases.

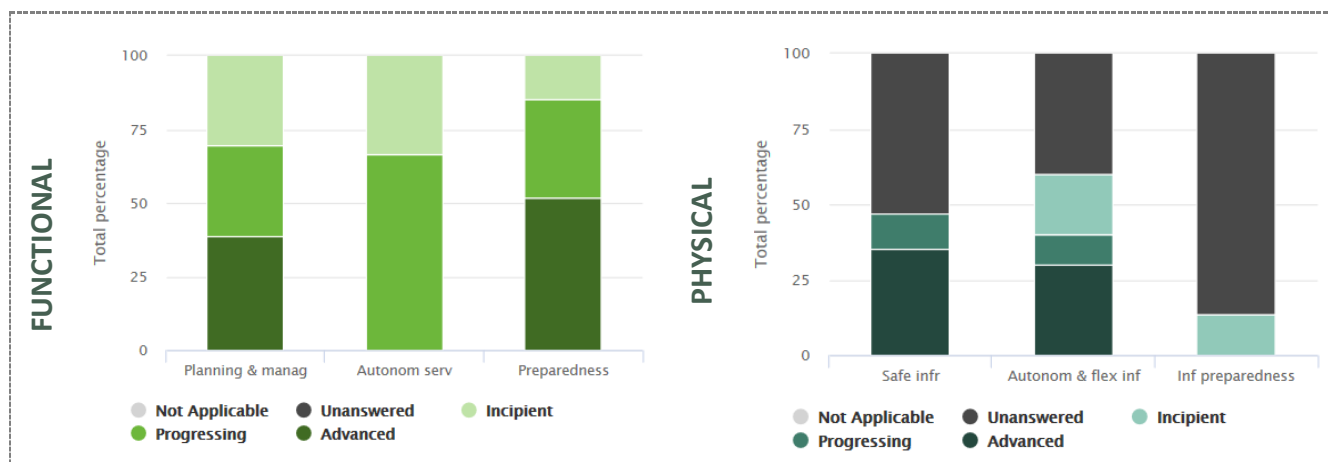
Physical resilience is advanced in about half of the aspects assessed for the water related services, while energy and mobility present a lower percentage of advanced metrics. It is evident the significant progressing development level in all services. This dimension translates the highest percentage of metrics that were not answered, namely regarding the water, energy and mobility services, for the same reasons above mentioned.

DETAILED DEVELOPMENT LEVEL FOR EACH SERVICE – Services contribution to city resilience

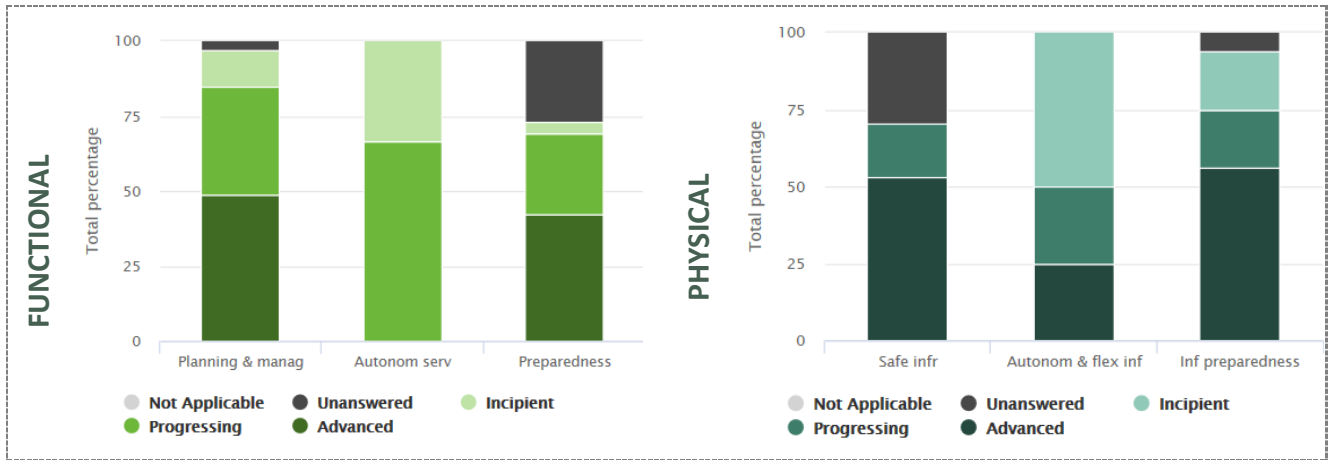


A more detailed assessment for these two dimensions and by service is presented. A more detailed analysis of all dimensions and also by service is described in the SWOT analysis, linking the most advanced objectives to the city main strengths, and the most incipient to the main weaknesses. Other information was also integrated in the SWOT coming from the different assessments carried out as well as from the analysis of context.

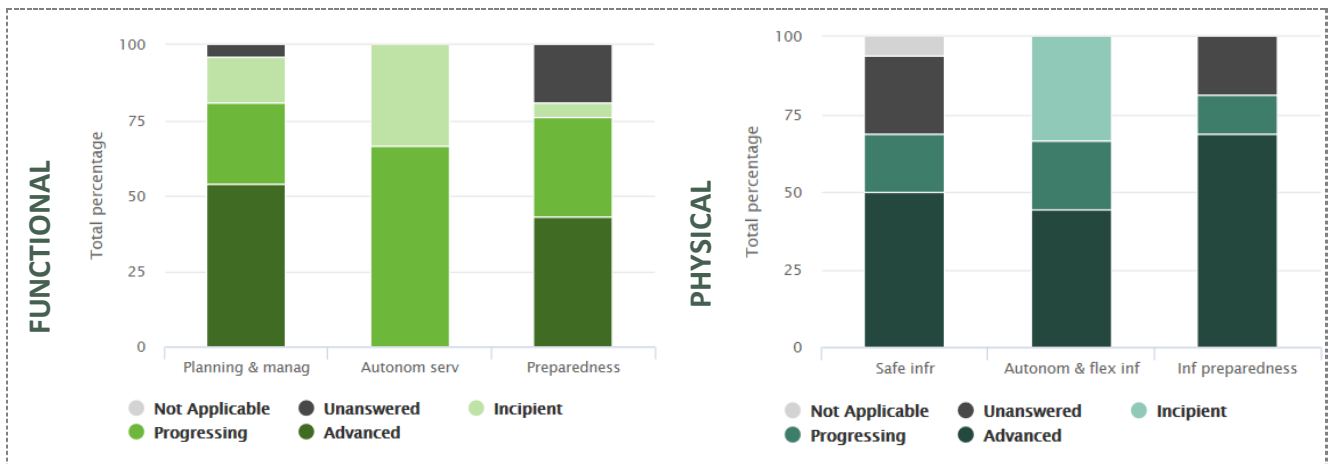
WATER



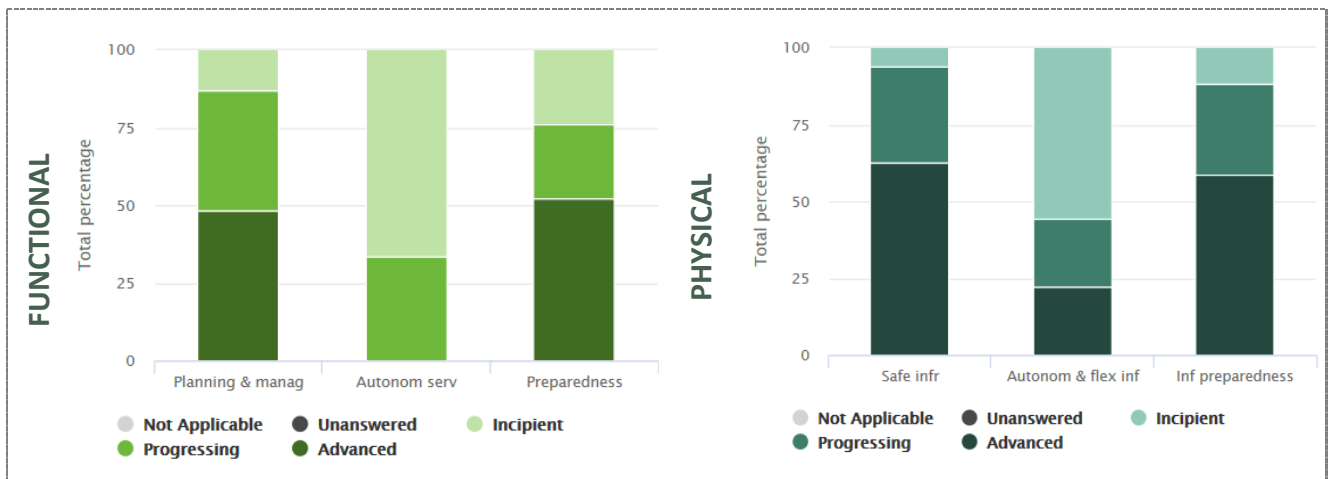
WASTEWATER



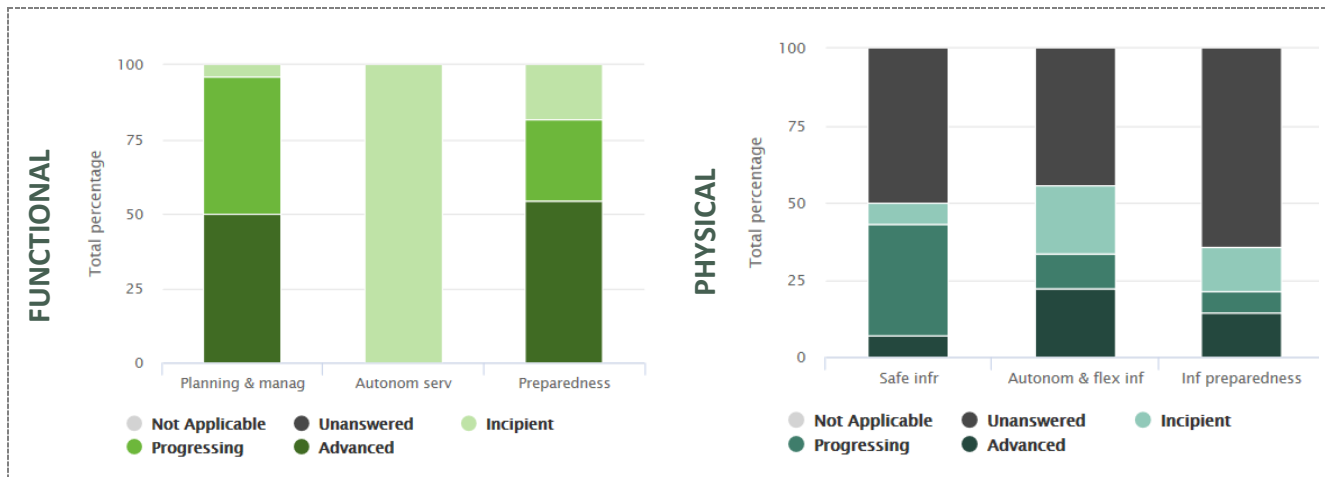
STORMWATER



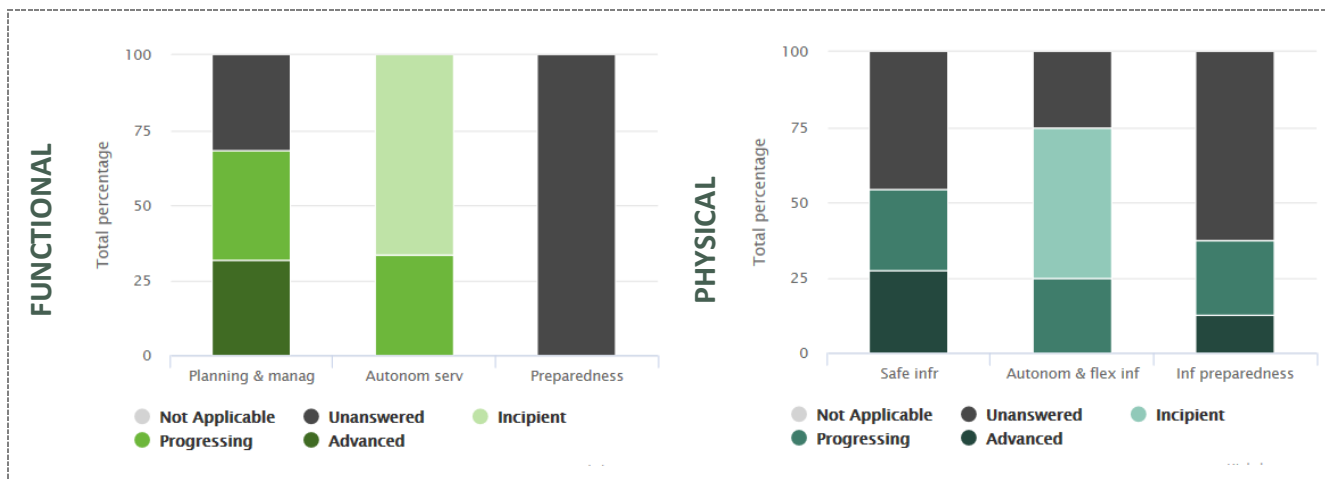
WASTE



ENERGY



MOBILITY



More complete graphical analysis for each objective, namely by assessment criteria for each urban service, is presented in a confidential annex.





SWOT ANALYSIS

The diagnosis includes the integration of the resilience assessment results provided by all sources of analysis (Russo et al., 2018, Russo et al., 2019, Evans et al., 2018, Evans et al., 2019, Canalias et al., 2017, Pagani et al., 2018, Cardoso et al., 2020a,b). Aligned with the objectives, a SWOT analysis (Strengths, Weakness, Opportunities and Threats) summarizes this information by identifying the city's and the service's internal strengths and weaknesses, as well as the external opportunities and main threats (McClinton, 2015), following the planning process presented before, as proposed in Cardoso et al. (2020a). From a resilience to climate change perspective, a SWOT analysis for Bristol is presented. This SWOT analysis, whenever referring to detailed hazards assessment, applies to pluvial and tidal river flooding. Whenever any of these hazards results

in a different assessment, the hazard is specifically mentioned. A more detailed SWOT analysis is presented in a confidential annex.

SWOT ANALYSIS FOR BRISTOL FROM A RESILIENCE TO CLIMATE CHANGE PERSPECTIVE

This SWOT table identifies the aspects related to the city's main strengths and main weaknesses, in the respective columns. Those that are underlined are included in the TOWS analysis that follows.

 MAIN STRENGTHS	 MAIN WEAKNESSES
<ul style="list-style-type: none"> - Existing background on resilience - <u>Leadership and management</u> - City preparedness 	<ul style="list-style-type: none"> - <u>Collective engagement and awareness</u>
<ul style="list-style-type: none"> - <u>Spatial risk management regarding general hazard and exposure mapping</u> 	<ul style="list-style-type: none"> - <u>Spatial risk management regarding hazard and exposure for CC and impacts of climate related events</u> - Dependence and autonomy of protective infrastructures and ecosystems services (regarding other services) considering CC
<ul style="list-style-type: none"> - Water, wastewater, storm water, waste, energy services planning and risk management - Water, wastewater, storm water, waste, energy services preparedness 	<ul style="list-style-type: none"> - Waste, energy and mobility services autonomy - Data gaps: <ul style="list-style-type: none"> ✓ Wastewater, storm water and mobility services preparedness ✓ Mobility service planning and risk management
<ul style="list-style-type: none"> - Safe wastewater, storm water and waste infrastructures - Wastewater, <u>storm water</u> and waste <u>infrastructures preparedness</u> - Autonomous and flexible storm water and mobility infrastructures 	<ul style="list-style-type: none"> - Data gaps: <ul style="list-style-type: none"> ✓ Safe water, storm water, energy and mobility infrastructures ✓ Water and energy infrastructures autonomy and flexibility - Wastewater and waste infrastructures autonomy and flexibility - Water, <u>energy and mobility infrastructures preparedness</u>
<ul style="list-style-type: none"> - Significant historical records of meteorological events 	<ul style="list-style-type: none"> - <u>Expected increased number of flooded electrical substations</u>
<ul style="list-style-type: none"> - <u>Recently constructed flood defences</u> 	
<ul style="list-style-type: none"> - <u>Identification of high-risk areas and hydraulic deficiencies</u> 	
<ul style="list-style-type: none"> - Significant investments in CSO improvement and strategic sewer projects 	
 OPPORTUNITIES	 THREATS
<ul style="list-style-type: none"> - Coastal area 	<ul style="list-style-type: none"> - <u>Coastal area</u>
<ul style="list-style-type: none"> - Financial opportunities 	<ul style="list-style-type: none"> - <u>Social cohesion</u>, poor health infrastructure and social <u>and economic inequalities</u>
<ul style="list-style-type: none"> - National and international recognition and awareness of resilience to CC emergency 	<ul style="list-style-type: none"> - Temperature increase by 2050
	<ul style="list-style-type: none"> - Heat waves
	<ul style="list-style-type: none"> - <u>Extreme precipitation increase</u>
	<ul style="list-style-type: none"> - <u>Sea level rise</u>
	<ul style="list-style-type: none"> - Wind storms
	<ul style="list-style-type: none"> - Drought
	<ul style="list-style-type: none"> - <u>Combined sewer overflows (CSO)</u>

5. RESILIENCE STRATEGIES

IDENTIFICATION OF STRATEGIES

The identification of the strategies that reduce Bristol's threats (**T**), overcome weaknesses (**W**) and exploit strengths (**S**) and opportunities (**O**) was supported by a **TOWS** analysis (Wehrich, 1982), following the planning process presented before, as proposed in Cardoso et al. (2020a). The topics addressed are underlined in the SWOT table to facilitate identification. In this RAP, to address these aspects, the city aims to exploit its strengths and to minimise its weaknesses in order to face the threats, by planning ST and WT strategies to be implemented, mainly targeted for flooding hazard reduction.

TOWS ANALYSIS FOR THE CITY FROM A RESILIENCE TO CLIMATE CHANGE PERSPECTIVE



As **ST** strategies that exploit strengths to avoid threats (a, b and c in the previous table), the city identified respectively **“Build riverside flood defence walls”, “Adding rain gardens before sewer inlet points”** and **“Keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis”**.

As **WT** strategies that minimise weaknesses and avoid threats (d, e, f and g in the previous table), the city considered respectively **“Develop community flood plans”, “Build riverside flood defence walls”, “Adding rain gardens before sewer inlet points”** and **“Keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis”**.

Some challenges identified in the SWOT are still to be addressed in the future, namely some threats (poor health infrastructure and economic inequalities, wind and temperature increase related events) and weaknesses (related to data gaps, to some services and infrastructure autonomy and preparedness). Also, strategies that take advantage of Bristol’s opportunities were not identified for this RAP.

STRATEGIES TO IMPLEMENT

DESCRIPTION

The strategies to implement are further detailed in the following tables, supported by information from Martínez-Gomariz et al. (2017) and Martínez-Gomariz et al. (2019).

1 – Develop community flood plans



DESCRIPTION

Empowering communities to take action themselves in preparation for and during and after a flood event enhances personal resilience.

Reliance on emergency services and responders can only span so far to a large population. Raising awareness and promoting self-motivated actions helps reduce this reliance.

Typology: Citizens and stakeholders

TOWS perspective: WT

	O	T
S	SO	ST
W	WO	WT

Implementation: Planned

Timeline: 2020-2023

Hazard: Flooding

Variables: Intense precipitation, sea level rise

Institution: Bristol City Council

Players: BCC Flood Risk Management team

Services:

Civil Protection Unit
Waste

Highways

Mobility

Costs:

Short-term: staff time

Mid-term: staff time

MEASURES:

M009FLOOD

Develop community flood plans

CO-BENEFITS: Relevant contribution | Slight contribution

ECONOMIC	SOCIAL	ENVIRONMENTAL
Cost savings Increased property values	Reduced mortality impacts Reduced health impacts Reduced mortality from diseases Enhanced public amenity Reduced impacts on vulnerable groups Reduced number of householders, businesses forced from homes, places of work Social inclusion	Reduced water pollution Reduced land contamination Improved biodiversity and ecosystems Maintained and increased green space Reduced environmental impacts through associated awareness Increased biodiversity and ecosystem services

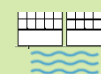
Other resources

Environment Agency

Relevant info.

Community engagement strategies

2 – Build riverside flood defence walls



DESCRIPTION

Increase the height of existing defences or build new walls in places to future design flood levels inclusive of climate change predictions.

Rising sea level and high tides further encroaching on riverside land.

Typology: Protective infrastructures

TOWS perspective: ST, WT

	O	T
S	SO	ST
W	WO	WT

Implementation: Planned

Timeline: 2020 - 2025 approvals and design
2025 onwards construction

Hazard: Flooding

Variables: Sea level rise



Institution: Bristol City Council

Players: BCC Flood Risk Management team
and Environment Agency

Services:

Multiple

Costs:

Short-term: > 1.000.000 €

Mid-term: > 1.000.000 €

MEASURES:

M001SLRISE

Build riverside flood defence walls

CO-BENEFITS: Relevant contribution | Slight contribution

ECONOMIC	SOCIAL	ENVIRONMENTAL
Cost savings Reduced energy losses Job creation Possible reduction in prices Increased labour productivity Increased economic production Increased property values	Reduced mortality impacts Reduced health impacts Reduced mortality from diseases Enhanced public amenity Reduced impacts on vulnerable groups Reduced number of householders, businesses forced from homes, places of work Social inclusion	Improved water quantity Reduced aquifer depletion Reduced water pollution Reduced land contamination Improved biodiversity and ecosystems Maintained and increased green space Reduced environmental impacts through associated awareness Increased biodiversity and ecosystem services Effective/uninterrupted water collection and security Erosion control

Other resources

Consultants

Relevant info.

River Avon project team fed RESCCUE analysis

3 – Keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis



DESCRIPTION

Tidal, fluvial and rainfall computer simulation and analysis of extreme flood events helps identify potential problematic areas.

Realising where flood prone areas could be may not be apparent unless there has been an extreme flood of that nature experienced in the past. This helps to figure that out and quantify the impacts.

Typology: Modelling studies

TOWS perspective: ST, WT

	O	T
S	SO	ST
W	WO	WT

Implementation: Implemented / Planned continuous updating

Timeline: Ongoing

Hazard: Flooding

Variables: Intense precipitation, Sea level rise



Institution: Bristol City Council

Players: BCC Flood Risk Management team

Services:

Urban drainage – wastewater and stormwater
Tidal river influences and flood defence operation

Costs:

Short-term: 5.000 – 25.000€

Mid-term: 5.000 – 25.000€

MEASURES:

M008FLOOD

Identify high risk areas by conducting studies involving flood modelling analysis

CO-BENEFITS: Relevant contribution | Slight contribution

ECONOMIC	SOCIAL	ENVIRONMENTAL
Cost savings Job creation Possible reduction in prices Increased labour productivity Increased economic production Increased property values	Reduced mortality impacts Reduced health impacts Reduced mortality from diseases Enhanced public amenity Reduced impacts on vulnerable groups Reduced number of householders, businesses forced from homes, places of work Social inclusion	Reduced water pollution Reduced land contamination Improved biodiversity and ecosystems Maintained and increased green space Reduced environmental impacts through associated awareness Increased biodiversity and ecosystem services

Other resources

Flood modeller consultancies

Relevant info.

Additional information on risk assessment impacts may be visualised in <https://csis.myclimateservice.eu/studies>

4 – Adding rain gardens before sewer inlet points



DESCRIPTION

An additional point of connection from the roof drainage rainwater down pipe. Removing the first few millimetres of rain before discharging to the sewage network via an overflow system.

Addresses surface water runoff and sewer overload.

Typology: NBS and ecosystems services

TOWS perspective: ST, WT

	O	T
S	SO	ST
W	WO	WT

Implementation: Planned

Timeline: 2020 - 2025

Hazard: Flooding

Variables: Intense precipitation



Institution: Bristol City Council

Players: BCC Flood Risk Management team

Services:

Mobility

Costs:

Short-term: - €

Mid-term: - €

MEASURES:

M011FLOOD

Adding rain gardens before sewer inlet points

CO-BENEFITS: Relevant contribution | Slight contribution

ECONOMIC	SOCIAL	ENVIRONMENTAL
Cost savings Reduced energy losses Increased labour productivity Increased economic production Increased property values	Reduced health impacts Enhanced public amenity Social inclusion	Improved air quality Improved water quantity Reduced water pollution Reduced land contamination Improved biodiversity and ecosystems Maintained and increased green space Reduced environmental impacts through associated awareness Increased biodiversity and ecosystem services Effective/uninterrupted water collection and security

Other resources

Traffic management schemes

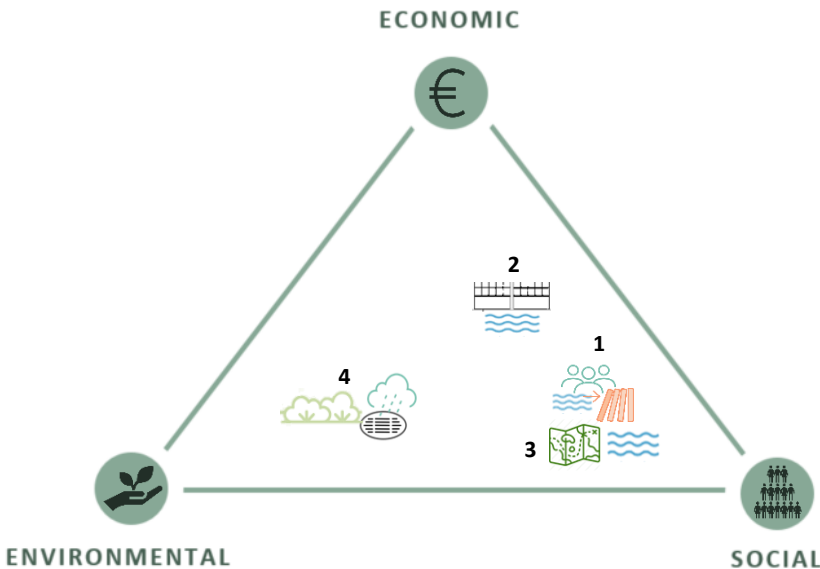
Relevant info.

SuDS Manual, ASA

CO-BENEFITS AND IMPACT ON RESILIENCE OBJECTIVES

CO-BENEFITS OF IDENTIFIED STRATEGIES

The identified strategies have several co-benefits, namely within the economic, social and environmental components. Within each component, the expected co-benefits contribute differently in each strategy. Depending on the relative contributions, the location of the strategy in the scheme below varies.







Strategy 1 – “Develop community flood plans” is more related to the social co-benefits and it also contributes to some environmental aspects. Strategy 2 – “Build riverside flood defence walls” is quite balanced regarding the three components. It is more related to the social co-benefits and also highly related to the economic co-benefits, the environmental co-benefits have less relative relevance. Strategy 3 – “Keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis” is essentially related to the social co-benefits, and Strategy 4 – “Adding rain gardens before sewer inlet points” is more related to the environmental co-benefits.

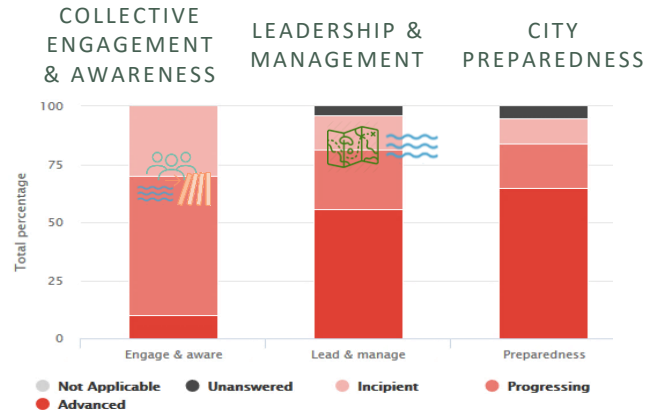
IMPACT OF IDENTIFIED STRATEGIES ON EACH RESILIENCE DIMENSION

The impact of the identified strategies on the RAF resilience objectives for Bristol is highly significant. The identified strategies address all the resilience dimensions as well as all services considered in this RAP.

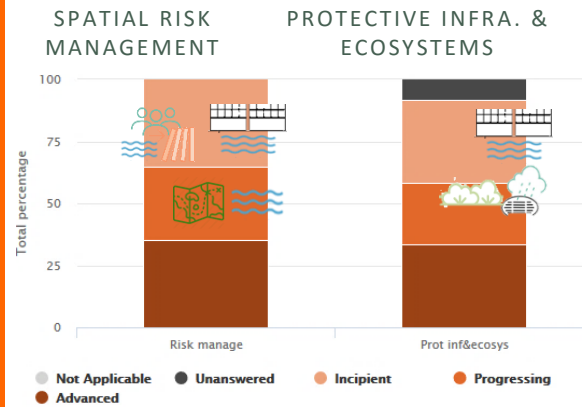
IMPACT OF IDENTIFIED STRATEGIES ON THE CITY’S RESILIENCE OBJECTIVES, FOR EACH RESILIENCE DIMENSION

STRATEGIES	
 1. DEVELOP COMMUNITY FLOOD PLANS	 2. BUILD RIVERSIDE FLOOD DEFENCE WALLS
 3. UPDATE HIGH-RISK AREAS BY FLOOD MODELLING ANALYSIS	 4. RAIN GARDENS BEFORE SEWER INLET POINTS

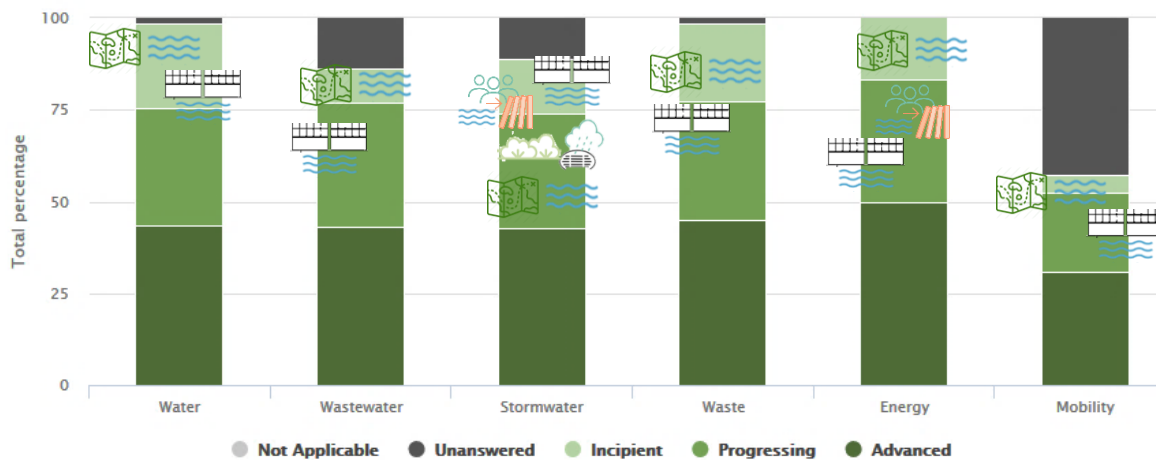
ORGANISATIONAL



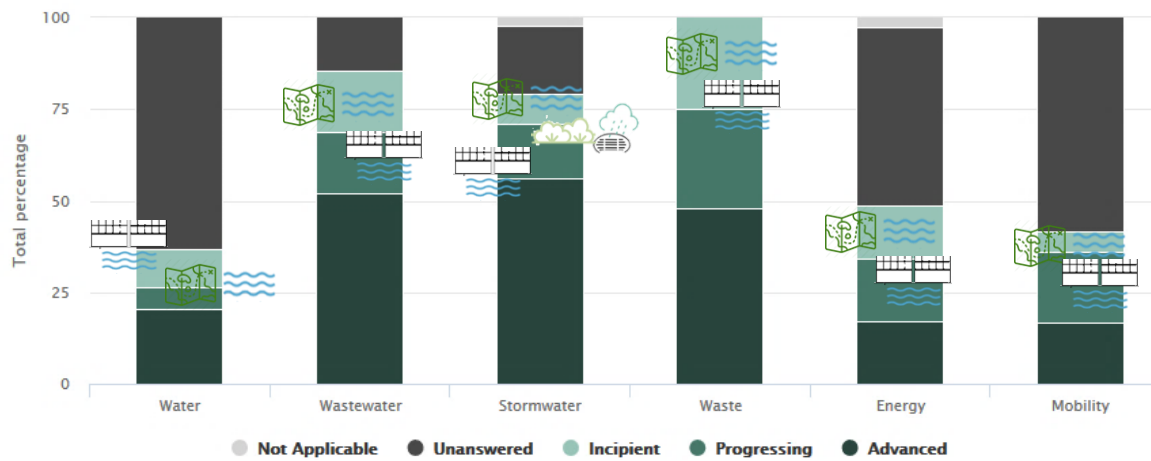
SPATIAL



FUNCTIONAL



PHYSICAL






**DEVELOP
COMMUNITY FLOOD
PLANS**



**BUILD RIVERSIDE
FLOOD DEFENCE
WALLS**



**UPDATE HIGH-RISK
AREAS BY FLOOD
MODELLING ANALYSIS**



**RAIN GARDENS
BEFORE SEWER INLET
POINTS**

Strategy 1 - “Develop community flood plans” will contribute to improve organisational resilience, namely regarding the collective engagement and awareness objective, as well as spatial resilience, regarding the spatial risk management objective. This strategy is also related to functional resilience of stormwater and energy services.

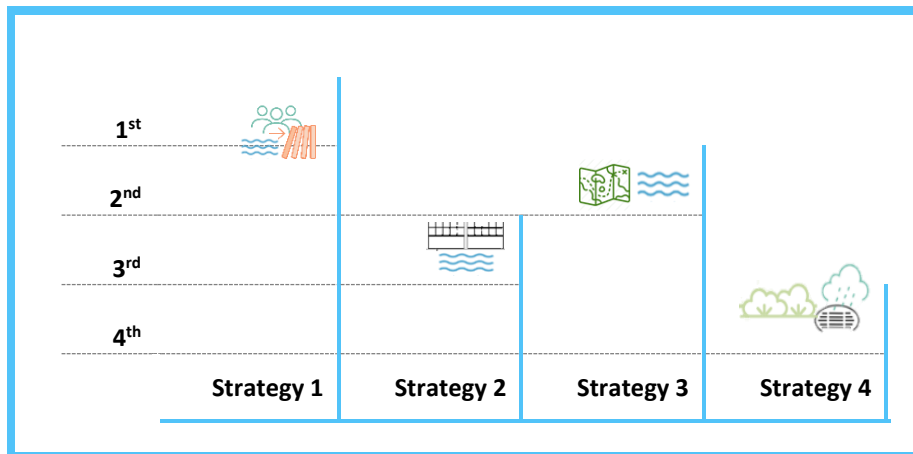
Strategy 2 - “Build riverside flood defence walls” will contribute to both objectives of spatial resilience, and it is related to functional and physical dimensions of all services.

Strategy 3 - “Keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis” will contribute to improve organisational resilience, namely regarding the leadership and management objective, and spatial resilience, regarding the spatial risk management objective and it is related to functional and physical dimensions of all services.

Strategy 4 - “Adding rain gardens before sewer inlet points” will contribute to spatial resilience regarding the protective infrastructures and ecosystems objective, and to functional and physical dimensions of the stormwater service.

PRIORITIZATION

Prioritization of strategies is mandatory whenever resources are limited or when different strategies compete for the same resources. Bristol is committed to implement the strategies “Develop community flood plans”, “Build riverside flood defence walls”, “Keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis” and “Adding rain gardens before sewer inlet points”. Strategies considered for prioritization are developing community flood plans and following the identification of high-risk areas by conducting studies involving flood-modelling analysis an Ashton flood relief strategy to be researched. This was following the method identified in the planning process that includes the application of Cost-Effectiveness Analysis (CEA) and ranking of the co-benefits for given sets of measures. These inputs were provided by the RESCCUE web-based platform for strategies and measures. The next step was a Cost-Benefit Analysis (CBA). The social oriented strategies (Develop community flood plans) were ranked using a Multi-Criteria Analysis (MCA), as it emphasises the judgement of the decision-making team and has the ability to prioritize without the provision of monetary values (Evans et al., 2020).



Based on the results, Bristol considered to firstly implement the “Develop community flood plans” strategy, followed by “Keep identification of high-risk areas updated by conducting studies involving flood-modelling analysis”, “Build riverside flood defence walls” and then by the “Adding rain gardens before sewer inlet points” strategy.

IMPLEMENTATION PLAN

	2020	2021	2022	2023	2024	2025
1						
2						
3						
4						

6. RAP MONITORING AND REVIEW

PROCESS

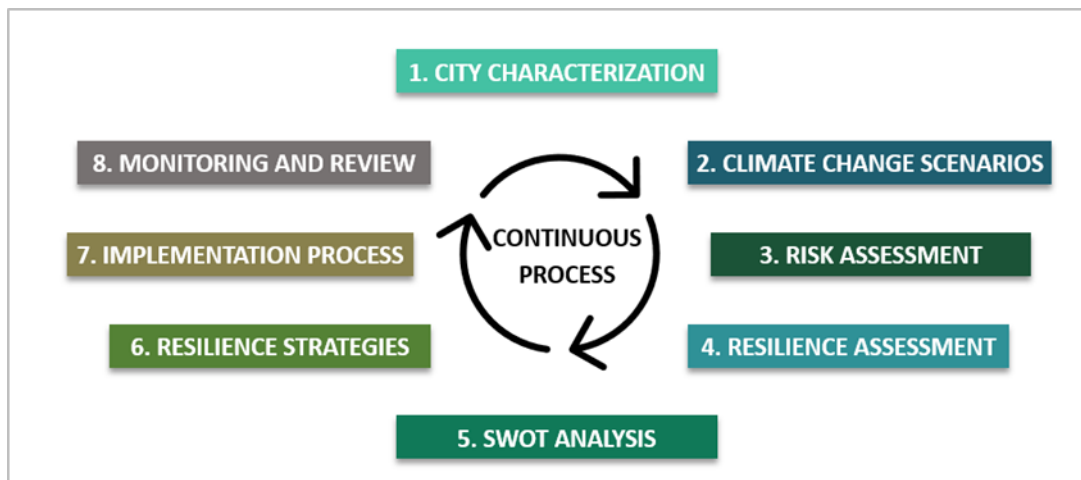
MONITORING

In order to trace the progress of the resilience strategies implementation, of resilience changes and to identify early deviations that may require corrective action, the RAP monitoring is planned as follows.

Periodicity	Yearly
Responsibility	John Stevens, BCC
Activities	Trace strategies implementation
	Acknowledge resilience improvements or setbacks
	Identify unexpected facts with impact on resilience

REVIEW

To continuously ensure the city resilience considering the city's dynamics, the RAP review is a crucial step. In this plan some of the challenges identified in the SWOT are still to be addressed in the future, namely a few threats (poor health infrastructure and economic inequalities, temperature increase related events and wind storms) and weaknesses (related to data gaps, dependence and autonomy of protective infrastructures and ecosystems services, as well as waste, energy and mobility services autonomy). Also, strategies that take advantage of Bristol's opportunities were not identified in this RAP.



Periodicity	Yearly
Responsibility	John Stevens, BCC
Activities	Analyse monitoring results
	Re-think SWOT
	Re-think TOWS
	Re-think previously identified and postponed strategies
	Evaluate updated knowledge on climate change

7. FINAL REMARKS

MAIN BENEFITS AND FUTURE CHALLENGES

BENEFITS

- Current situation evaluation and Baseline setting.
- Definition of multisectoral goals, indicators and targets.
- City resilience monitoring based on climatic scenarios.
- Increase of Bristol stakeholders involvement for strategies implementation
- Informed analysis to prioritise and target limited resources

FUTURE CHALLENGES

- Implement the strategies according to the plan
- Address new data and information
- Include other hazards
- Monitor and review the plan
- Financial backing and resources from constrained budgets
- Engagement from crucial stakeholders

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OTHER SOURCES

Clarity portal, <https://csis.myclimateservice.eu/studies>

RESCCUE project, www.resccue.eu

RESCCUE tool kit, www.toolkit.resccue.eu



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